

Returning Retiree Program: Overview, Metrics, and Policy Update

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Agenda

- Background Information
- Evolution of SBCERA's Returning **Retiree Policy**
- Current Certification Requirements & **Enforcement Criteria**
- Program Metrics
- Updates to Benefits Policy No. 032 for **Board Review and Consideration**
- Conclusion





Background Information

- A Returning Retiree is:
 - An SBCERA Retiree who is receiving monthly benefit payments
 - Returning to work for an SBCERA-participating employer
- SBCERA Benefits Policy No. 032 –
 Retirees Returning to Work
 - Allows limited, temporary employment under defined circumstances

Evolution of SBCERA's Returning Retiree Policy

Overview of Benefits Policy No. 032 Revisions (2015-2024)

2015 – Original Policy

- Introduced Limited Duration re-employment (PEPRA).
 - Limited duration period was 24 months.
- Allowed certification without a stated end date if it was genuinely limited in scope and expected to be completed within a foreseeable time.
- No Extreme Necessity requirement.
- No Board approval needed for extensions beyond 24 months.
- Early compliance monitoring:
 - Employer reporting at 700 hours; and/or
 - Within 6 months of their re-employment end date.

2018 - Major Changes

- Reduced the maximum limited duration period from 24 to 18 months.
- Extensions beyond 18 months must meet the following conditions:
 - Re-employment was necessary due to a genuinely extreme necessity that was unavoidable or unforeseen.
 - The work was limited to a discrete, genuinely limited assignment.
 - The Board of Retirement approved the request.
- First appearance of the term Extreme Necessity.
- First time Board approval was required for extension requests.

2020 - Stability

No substantive changes from 2018.

2023 - Clarification & Categorization

- Specified 18 <u>consecutive</u> months.
 - Removed "no end date" language.
- Created two categories:
 - Presumed Compliance Initial certification period (staff approved)
 - Greater than 18 Months Extension requests (Board approved).
- Separated definitions related to Extreme Necessity and Completion of Work.
- Reinforced "No Part-Time Employment" rule with its own subheading.
- Added guidance for volunteer, independent contractor, and other roles.
- Annual employer reporting due within 10 business days of fiscal year end.

2024 - Enforcement Strengthening

- Enhanced violation language.
- Introduced explicit penalty provisions for employers and retirees.
- Focused on prompt, meaningful enforcement of compliance.

Current Certification Requirements

Initial Certification Requests

(Staff Approved)

The following conditions <u>must</u> be met:

- 960-hour limit per fiscal year
- 18 consecutive month duration limit.
- Justification of operational need
- Pay range compliance
- Bona Fide separation from service
- Provide required documentation

Certification Extension Requests

(Board Approved)

Requests <u>must</u> be approved by the Board of Retirement and meet the following criteria:

- Extreme necessity unanticipated or unavoidable circumstances
- Limited duration clearly defined and temporary in nature
- Provide updated documentation

San Bernardino County Employees' Retirement Association

Other Information

- The Returning Retiree program is not intended to solve long-term staffing issues or serve as a substitute for permanent recruitment.
- For extension requests, staff requests information surrounding recruitment efforts by the employer to present to the Board.



Retirement Association

Exhibit D: Page 12

Enforcement & Monitoring

- Employers must track hours, respond to SBCERA staff inquiries, and suspend work if limits are exceeded, or extensions are denied.
- Employer Annual Reporting <u>must</u> report Returning Retirees to SBCERA within 10 business days of the new fiscal year.
 - Must report <u>any</u> retiree certified to return to work.
 - Must also report independent contractors.
 - Must also include total hours worked.
- Non-compliance may result in monthly benefit suspension, reinstatement to active service, and a \$200 per month administrative fee for late reporting.

Total Returning Retiree Certifications

Fiscal Year	Original 18- Month Certification	Board-Approved Extension #1	Board-Approved Extension #2	Board Approved Extension #3	Total Per Fiscal Year
FY 20/21	11	0	2	0	13
FY 21/22	22	5	0	0	27
FY 22/23	33	2	2	1	38
FY 23/24	23	12	1	1	37
FY 24/25	21	7	1	0	29
Total	110	26	6	2	144

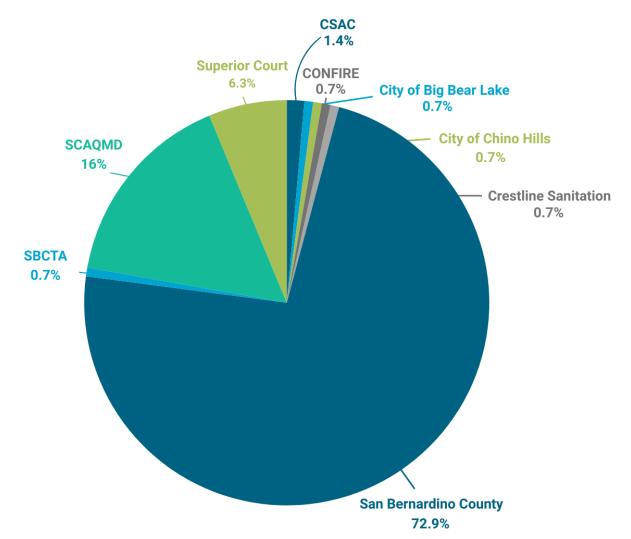
77%

On average,
Retuning Retirees
account for 0.07%
of all retirees
receiving benefit
payments.

Average Duration of Requests



Returning Retirees by Employer



SBCTA | 1 retiree
SCAQMD | 23 retirees
Superior Court | 9 retirees
CSAC | 2 retirees
CONFIRE | 1 retiree
City of Big Bear Lake | 1 retiree
City of Chino Hills | 1 retiree
Crestline Sanitation | 1 retiree
San Bernardino County | 105 retirees

Updates to Benefits Policy No. 032

(for Board Consideration)

Limited Duration (previous)

Completion of Work

Reemployment is limited a discrete, genuinely limited task expected to finish within a foreseeable time or with a special project.

Limited Duration (expanded)

- Hard-To-Recruit Positions
 - Requires specialized certifications/skills;
 - Employer must show ongoing recruitment efforts;
 - Appointment ends with hire or onboarding.
- Prevent Stoppage of Public Business
 - Retiree's absence could compromise public safety, security, welfare, court operations, or justice administration.

Hard-To-Recruit Positions

Criteria for "Hard-to-Recruit" Positions

- Requires specialized certifications or technical skills not widely available.
 Examples include:
 - Peace Officer Standards and Training (POST) certification
 - Firefighter I/II certification
 - Emergency Medical Technician license
 - Commercial Driver's License
 - Commercial Pilot's License
- Documented unsuccessful recruitment efforts;
- Specialized expertise not easily transferable;
- Geographic or compensation barriers limiting candidate availability.

Prevent Stoppage of Public Business

Continuation of essential government functions is critical. Any interruption could compromise public safety, security, or welfare; disrupt the orderly operation of courtrooms; or impede the effective administration of justice.

Examples include situations that:

- Absence of qualified individual significantly delays emergency, safety, or operational response functions;
- Leave the public or employees unprotected from imminent harm;
- Disrupt secure courtroom or facility operations;
- Delay review, preparation, or prosecution of criminal cases or other essential legal functions.

Updates to Required Forms

- Certification request forms can be updated with more detailed, structured questions for the Board's consideration, including:
 - Information to assess specialized qualifications;
 - Recruitment efforts and barriers to hiring;
 - Service continuity risks;
 - Succession planning strategies;
 - Employer statement on why the extension is not permanent part-time employment.

Conclusion

- Returning Retiree program has:
 - Low-participation compared to the total Retiree population
 - Rigorous certification standards
 - Active compliance monitoring and enforcement
 - Minimal risk to the integrity of SBCERA

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