

IN THE SAN BERNARDINO COUNTY EMPLOYEES' RETIREMENT ASSOCIATION

In the Matter of the Application for Retirement

Appeal to the Retirement Board of April 16th decision

Michael Patrick Milligan Applicant Date: To be determined

APRIL 16TH DECISION

On April 16th of 2024 SBCERA informed Michael Milligan of their decision to deny his request for service credits. In support of their position, they asserted that the statute of limitations had passed. That Michael Milligan was not paid from a "payroll account" nor was he provided with a written contract of employment.

While the April 16th letter does not dispute the authority of the 2004 California Supreme Court decision in Metropolitan Water District, it asserts Metropolitan Water was distinguished by the 2008 appellate court decision of Holmgren v. County of Los Angeles 159 Cal. App. 4th 593. The April 16th decision relies on the PERL vs CERL distinction. The April 16th decision did not address the equal protection claim Michael Milligan has in his assertion that his request is identical to the 2011 granted-request of Richard Smolin.

STATUTE OF LIMITATIONS

First under the continuous accrual doctrine or the continuous harm doctrine the statute of limitations would not begin to run until the first retirement check which was inappropriately reduced was issued. The first retirement check in our case has not been issued.

Second SBCERA is arguing that the 3-year civil Statue of limitation applies. Our case is not a civil action, at least not in the traditional sense. In City of Oakland Vs. PERS 95 Cal. App 4th 29 the issue was that of "reclassification", in City of Oakland the "reclassification" was of local government employees from "miscellaneous" to "firefighter". The applicants if successful, would have been entitled to better pension benefits. Nearly identical to the facts now before the board.

The city of Oakland argued that the reclassification could not apply to labor performed before the 3-year mistake statue. The court held that the 3-year statute of limitations applied only to payments in and out of the retirement fund not to "reclassifications", further finding that no statute of limitations bars administrative claims for reclassification. The court rejected the argument that retroactive reclassification unfairly harms local agencies by causing unexpected liabilities, rather it reflects a policy of paying employees what they earned.

PAYROLL AND CONTRACT

On June 19th 1999 the front page of the San Bernardino Sun newspaper carried the headline "DEFENDER ADMITS SPENDING BREACH" In that article (attached A) it was reported that David Mckenna the then appointed Public Defender and former San Bernardino County Supervisor admitted to illegally hiring employees. The San Bernardino Sun Article also exposed that the Supervisors had acquiesced to McKenna's illegal hiring

employees since at least 1992. The Applicant asserts the supervisors had acquiesced during the entire period in question in his case. In the end McKenna was reined in by former Supervisor Dennis Hansberger and former District Attorney Dennis Stout. Stout did so by seeking criminal prosecution though the State Attorney general.

Why the board acquiesced in delegating this authority to David McKenna is a complicated question, McKenna enjoyed a relationship with the board no other public defender before or since has enjoyed. This relationship had its roots in what the article called "a backroom deal". This back-room deal was struck with David Mckenna halfway through the last year of his first term as a San Bernardino County Supervisor. In general terms it was alleged that Supervisor McKenna would give up his position on the board in exchange for the top spot at the Public Defender's office. Although he formally gave up his position on the board during his tenure as Public Defender he acted as de facto county supervisor on issues involving the budget and hiring. Mckenna hired without any consideration of what the San Bernardino County charter allowed or did not allow.

The April 16th decision alleged that Mike Milligan was never on the Public defender's office payroll. The applicant Michael Milligan is listed by name in the San Bernardino Sun article. In paragraph 20 of the San Bernardino Sun article David McKenna's is quoted as saying its better to keep his outside lawyers "on the payroll rather than have the courts appoint new less seasoned ones" in the next paragraph David McKenna is quoted as saying " and I decided to make it my budget".

The April 16th decision cites the 2008 appellate court case of Holmgren V the County of Los Angeles 159 Cal App. 4th 593, In Holmgren there was no renegade county supervisor turned Public Defender, no backroom deal, no Public Defender that acting as a defacto supervisor able to "side step the supervisors year after year".

In Holmgren the opposite was true, In Holmgren independent contractors were hired precisely the way the Los Angeles County charter expressly authorized. The Los Angeles County code includes detailed procedures covering the county's ability to enter contracts

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Exhibit H: Page 4

with independent contractors. Holmgren and the other plaintiffs were required to and did sign a contract which stated "I understand and agree that I am not an employee of the county of Los Angeles for any purpose whatsoever and that I do not have and will not acquire any right or salary benefits of any kind from the county of Los Angeles by virtue of my performance of work under the above referenced contract". Above and beyond this express (in writing) waiver, Holmgren and the others never worked for Los Angeles County they worked for Mini Systems Association and TAD resources during the entire period in question. They were paid by those companies and those companyies only.

Contrast the facts in Holmgren to the facts presently before the board. The Applicant was never provided with any sort of written contract, independent contractor or otherwise and there was never anything close to the waiver signed by Holmgren. The Applicant was paid from what SBCERA asserts was a non-payroll county account, However the Applicant only became aware it was a non-payroll account when his repeated efforts to secure his pay records from payroll failed. In Holmgren the Applicants got their paychecks from Mini Systems Association...not Los Angeles County, Here the applicant received his pay checks from the county (attached as D). This account to reiterate was used by David Mckenna to keep his Attorneys "on the payroll" until 1999. If the the San Bernardino County Supervisors did not acquiesce, they were at least willfully indifferent to this practice.

The applicant was always unaware McKenna was violating the law (declaration of applicant attached B). It is also probably safe to say that the applicant working in the middle of the Mojave Desert for fifteen dollars an hour was far removed from David McKenna's inner circle, and equitable arguments likewise favor the applicant.

During the period question the Applicant litigated felonies and misdemeanors in Barstow, Joshua Tree, and Needles. The county, as required by law, kept records of these appearances. A small sample is attached (45 Barstow cases attached as C) this small sample is the proverbial tip of the iceberg. The official court minutes are all identical,

Michael Milligan appeared for the county public defender's office and did so as a Deputy

Public Defender. During the period there are only records of Milligan appearing as a Public

Defender. Conversely there are zero records of him appearing as a private attorney,

alternate public defender, or conflict panel attorney.

While working as a San Bernardino County Public Defender during this period all time sheets, work schedules and raises were determined exclusively by the San Bernardino County Public Defender's Office (declaration B). Every manner means and location of work was determined by the San Bernardino County Public Defender's Office. Every felony case the applicant handled was selected by the San Bernardino County Public Defender supervisor. Even how the applicant got to and from work was determined by the Chief Public Defender (declaration B)

In Metropolitan water District vs. The Superior Court of Los Angeles County 32 Cal 4th 491 (February 26, 2004) the California Supreme court addressed many of our issues and a comprehensive discussion for that California Supreme Court decision was presented in this case in February. Holmgren distinguished Metropolitan water when independent contractors were hired in conformance with the Los Angeles County charter (an express contract, an express waiver and all payments from firms which were separate legal entities). The SBCERA board is now presented with facts that are the exact opposite of the facts in Holmgren.

<u>Prayer</u>

Signed:

Deputy Public Defender Michael Milligan a 27-year San Bernardino County employee respectfully asked this retirement to find he has met employee criteria outlined the applicable case law and grant him retirement the credits for the period in question.

May 8th, 2024

Mike Milligan

Employees ID A6498

en for America's Largest County

www.sbcsun.com o 50¢

Bernardino County Sun FRANK GEARY

mier acknowledging he speni lars in violation of county sandreds of thousands of dol-Dement Friday, just moments McKenna announced his rerublic Defender San Bernardino County David

But a three-week review of

required prior authorization of county officials — at least \$3 million since 1992. spent much more without the no County Sun showed records by the San Bernardi he public defender's billing McKenna's office actually cy," McKenna told the Board forthright with the board on its \$25,000 (purchasing) poliof Supervisors. "As of July 1 to make. I have not been that practice will no longer anuary after 16 years. "I have a slight confession

office to make the practice a structed the County Counsel's supervisors on Tuesday inspending-policy criminal misdemeanor. Be-Angered by a series of violations,

hearing Friday, McKenna ad-

During a county budget

mitted violations of county

spending policy before an-nouncing plans to retire in

to be drafted, no such charges will be pursued against cause that ordinance has yet Hansberger said. McKenna, supervisor Dennis

fore being appointed the county's third public defender the Board of Supervisors betive, served as a judge and on McKenna, 54, a Colton na-

McKenna is retiring be-cause the time is right, he said. But he also said he is growing tired of an ongoing

\$112,825 in computer equipthat he violated conflict-ofinvestigation into allegations interest laws when he bought tween 1992 and 1997. ment from an employee be-

from making public decisions that could financially benefit officials or their employees State law forbids public

investigation at the request of the district attorney's office, al's office is conducting the The state attorney gener-

> but attorney general spokes-man Nathan Barankin declined Friday to discuss details of that probe.

ing," he said. and it is pending, or ongo-"There is an investigation

Toothless law ignored

McKenna was elected to the county's 3rd District on the Board of Supervisors in 1980. He resigned just over halfway through his four-year

e denise of Truck Town

on Fortana's Valley to clean up problems "Truck Town," Simone's 24-By GUY McCARTHY . As the county works businesses and Soulevard, the area's Hour Restaurant has been a stretch of Valley-Boulevard-Sam Bernardino-County-Sur rucking foundation are FONTANA - On

defeats

New York Times News Service

among American children by rejecting, 280-147, a package bitter, wide-ranging debate over the seeds of violence House on Friday concluded a of new restrictions on fire-WASHINGTON

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e classified advertising, call are to 630 p.m., Monday

term in July 1983, and the superv sors appointed him public desender

point McKenna public defender in supervisors denied allegations that exchange for his resignation. back-room deal was cut to ap-At that time, McKenns and the

knowledge he violated a count ministrator since March to ac-\$25,000 or more a year. poard approval for contracts surchasing regulation that requires McKenna is the third county ad-

criminal misdemeanor. The counstrengthen the law by making it a tal and the district attorney's office administrators at the county hospisponse to similar indiscretions by back to the board in the coming sel's office is expected to report The county supervisors - in reinstructed county counsel to

county administrators had seen the rather than a hard-and-fast rule. regulation-as-an informal-guideline McKenna and Hansberger said

them," Hansberger said. has occurred, but to put a stop to find every financial excursion that "It is not my goal to go back and

FOR THE RECORD

Heeder pipeline may have been misleading. The Forest Service is stop to tunneling on the Inland tunnel have been addressed. concerns about water flow into the not blocking the project. It will allow excavation to resume once Boll the Potest Belvice ordering A headline on a June 10 story

point requiring clarification — please call—the city dosk. Telephone (909) with a story — an error in fact or a will correct all errors securring in its The San Bernardino County Sun

Dayid McKenna's office made payments of more than 25,000 To a private investigation from and several lawyers. A ithout prior approval from the county Board of Supervisors. A reakdown of who got the money: head investigations, six instances from 1992-97 to illing records indicates Public Defender

Afthur Katz, six instances from 1993-98 totaling

Henry E. Hutchinson, two instances from 1997-98 totalia

Crejan J. Marmont, two instances from 1997-98 totaling

Sandra Suhr, two instances from 1993-94 totaling \$94,702.

Sandra Cosgrove, two instances from 1996-97 totaling

Michael Milligan, one instance from 1997 for \$42,090

James S. Dromi, one instance from 1998 for \$41,521.

McKenna said he side-stepped the operating budget rather than auhe feared the board would cut his supervisors year after year because therize-contracts-beforehand. - - Friday's hearing,

na's funding, the courts would to represent poor defendants rathe have had to retain private lawyers than the public defender, he said. Had the supervisors cut McKen-

to keep his outside lawyers on the appoint new, less-seasoned payroll rather than have the courts ie said. McKenna decided it was better

et ... and I decided to make it my going to be spent through the ued to grow, we kept them on," McKenna said. "The money was needed, but as the caseload contincourts' budget or through my budg-"At first, we just hired them as

Who got the money

about 20 investigators and lawyers less than \$50,000 were made to tion but said annual payments of much he spent without authoriza-

cords showed McKenna's office to a handful of lawyers from 1992 tive agency and at least \$1 million paid \$1.9 million to a private detecduring the past 10 years. The Sun's review of county re-

na's office paid \$1.9 million to head Investigations from 1992 until Rancho Cucamonga-based Arrow-Arrowhead's first annual contract he Beard of Supervisors approved County records indicate McKen-

according accounts-payable data available at hit a high of \$440,442 in 1996 the sounty's Hall of Records in Sar threshold each of the six years and ast year Payments exceeded the \$25,000 to computerized

McKenna wasn't certain how na's office paid at least \$1 million Records also indicate McKen-

approved by the Board of Supervilawyers without getting contracts ince 1993 to at least eight private

when the workload is too heavy for specialized cases and to step in investigators and lawyers to handle full-time deputy public desenders o accommodate. ... McKenna's office contracts with

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ceeded the \$25,000 threshold on 17 occasions. Data at the county's eight private-sector lawyers rebilling department dates back to ceived annual payments that ex-In all, records since 1992 show

hear

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eight lawyers ever had a board to 1980 and show only one of the the Board of Supervisors go back approved contract with the public defender's office. Records on file with the clerk to

work performed during a That agreement was for lega period from April to June ₩0

> econ prog

amount in unauthorized payments. death penalty cases for the public Arthur Katz, a Rancho Cucamonga lawyer who has handled severa Former Deputy Public Defender earned the greates

tween \$28,500 and \$185,692 annu-McKenna's office paid him be approved contracts. Records show He received \$521,813 from 1998 without board-

park

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contract, \$72,126 last year and ing records \$65,001 in 1997, according to billson received \$137,127 without a Needles lawyer Henry Hutchin

\$25,000 in 1993 and 1994. dra Suhr received more than Rancho Cucamonga lawyer San-

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grove received \$94,128 - \$49,065 in 1997 and \$45,063 in 1996 Joshua Tree lawyer Sandra Cos-

I, MIKE MILLIGAN, declare on information and belief as follows:

- 1. I am an Attorney for the San Bernardino Public Defender's Office.
- I have been employed as a deputy public defender for the San Bernardino County
 Public Defender's Office since July of 1996 with the first paycheck being
 received on or about 8/1/96.
- 3. The period in question is the period from July of 1996 until the end of 1999.
- It is my information and belief that in my first year of employment, I made fifteen dollars per hour and worked approximately 2000 hours.
- It is my information and belief that from July of 1997 until July of 1998 I was still
 making fifteen dollars per hour and still working approximately 2000 hours per
 year.
- 6. It is my information and belief that from August of 1998 to August of 1999 my pay increased to about thirty dollars per hour, and I still worked approximately 2000 hours per year.
- It is my information and belief that in the last three and a half months from August of 1999 I was making approximately thirty-five dollars per hour.
- My hourly wage was set by a San Bernardino County Public Defender's Office, without negotiation.
- It was my information and belief my hourly wage was set by the then chief public defender Jerry Farber who was eventually promoted to assistant public defender.
- A San Bernardino County Public defender's Office supervisor directly over saw all of my work.

- For the period in question the supervising public defender overseeing my work

 George Thompson he was likewise eventually promoted to assistant public defender.
- Time sheets, work schedules and raises were determined and approved by the San Bernardino public defender's office.
- 13. The manner and means of work were determined exclusively by the public defender's office.
- Every criminal case I handled during the period in question was selected by the public defender supervisor.
- 15. Every court room I practiced law in each day during the period in question was selected by my San Bernardino public defender's office supervisor.
- 16. It is my information and belief that countless court records exist for the period in question identifying me as a deputy public defender.
- 17. It is my information and belief there exists no records identifying me as a private attorney, conflict panel attorney, alternate public defender attorney or any type of "leased employee" working for the public defender's office during the period in question.
- 18. My compensation came directly from San Bernardino County, I was never a "leased employee" working through a third party during the period in question.
- 19. There does not exist nor has there ever existed a written employment agreement during the period in question.
- 20. During the period in question, I was required to take the San Bernardino County public defender's office van to work each day.

1	21.	During the period in question, I did not take any cases other than the cases				
2		specifically assigned to me by the San Bernardino public defender's office.				
3	22.	I was never aware that David Mckenna the San Bernardino County Public				
4		Defender during the period in question did not have authorization from the board				
5		of supervisors to hire me as an attorney for the San Bernardino public defender's				
6		office.				
7						
8	23.	David Mckenna was a San Bernardino County Supervisor prior to being				
9		appointed Public Defender.				
10	24.	It was my information and belief that all David McKenna's employment practices				
11		on behalf of the county were completely 100% legal.				
12	25.	It is my information and belief that these exact issues were addressed and				
13						
14		resolved in Richard Smolin's request for retirement credits.				
15						
16	I declare under penalty of perjury that the foregoing is true and correct to the best of my					
17	memory except for those matters stated on information and belief and I believe those					
18	matters to be true.					
19	matter	s to be true.				
20	Executed 29th day of December at San Bernardino, California.					
21		0016				
22		(lli VVV)				

Mike Milligan
Deputy Public Defender
County employee A6498

1	1) MBA005415 P v Nash, Minutes from 9/23/197 attached
2	 2) MBA005388 P v Jones, Minutes from 3/20/1998 3) MBA005360 P v Alcorcon, Minutes from 4/6/1999
3	4) MBA005350 P v Jones, Minutes from 11/5/1998 5) MBA005349 P v Kuss, Minutes from 11/21/1997
	 6) MBA005333 P v Maziark, Minutes from 3/20/1998 7) MBA005331 P v Devine, Minutes from 4/27/1998
4	8) MBA005316 P v Williams, Minutes from 3/11/1998
5	9) MBA005250 P v Todd, Minutes from 3/16/1998 10) MBA005247 P v Sanchez, Minutes from 5/22/1998
6	11) MBA005237 P v Castrel, Minutes from 3/27/1998 12) MBA005205 P v Campos, Minutes from 4/22/1998
7	13) MBA005173 P v Maness, Minutes from 7/27/1998 14) MBA005145 P v Carpenter, Minutes from 12/12/1997
8	15) MBA005119 P v Lara, Minutes from 5/20/1998 16) MBA005117 P v Santini, Minutes from 8/7/1998
9	17) MBA005030 P v Kell-Murphy, Minutes from 1/22/99
10	18) MBA005027 P v Hernadez, Minutes from 12/81998 19) MBA005019 P v Gulley, Minutes from 4/24/1998
.	20) MBA005004 P v Jank, Minutes from 3/11/1998 21) MBA004966 P v Jones, Minutes from Morales Minutes from 4/29/1998
11	22) MBA004738 P v Alley, Minutes from 1/26/1999
ا ۵۰	23) MBA004698 P v Woods, Minutes from 7/24/1998
12	24) MBA004567 P v Estrada, Minutes from 5/6/1998
13	25) MBA004513 P v Hall, Minutes from 5/28/1998
13	26) MBA004190 P v Pittman, Minutes from 5/1/1998
14	27) MBA004159 P v Dean, Minutes from 11/25/1996
٠.١	28) MBA004137 P v Garcia, Minutes from 6/26/1998 29) MBA003787 P v Mattice, Minutes from 4/6/1999
15	30) FBA04656 P v Katharina, Grant Minutes from 4/8/1999
- 1	31) FBA04648 P v Guitierez, Minutes from 6/17/1998
16	32) FBA04612 P v Soule, Minutes from 5/5/1998
1	33) FBA04601 P v Gillard, Minutes from 4/28/1998
17	34) FBA04600 P v Linville, Minutes from 4/28/1998
ا ۱	35) FBA04578 P v Gonzales, Minutes from 4/14/1998
18	36) FBA04560 P v Guirard, Minutes from 4/7/1998
40	37) FBA04532 P v Reed, Minutes from 3/17/1998
19	38) FBA04504 P v Adams, Minutes from 2/26/1998
20	39) FBA04494 P v VillaFana, Minutes from 2/20/1998 40) FBA04485 P v Novoa, Minutes from 2/24/1998
ا ۲	40) FBA04485 P v Novoa, Minutes from 2/24/1998 41) FBA04478 P v Schafer, Minutes from 4/27/1998
21	42) FBA04460 P v Soares, Minutes from 6/16/1998
۱ '-	43) FBA044-6 P v Moorhead, Minutes from 3/10/1998
22	44) FBA04224 P v Loehr, Minutes from 8/11/1998
	45) FBA04212 P v Phillips, Minutes from 8/11/1998
23	46) FBA04678 P v Brooks, Minutes from 6/10/1998
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San Bernardino County

Auditor-Controller/Treasurer/Tax Collector

Ensen Mason CPA, CFA

John Johnson

DECLARATION OF CUSTODIAN OF RECORDS

I, Rhawnie Berg, declare:

That I am the Custodian of Records for the County of San Bernardino – Accounts Payable and have the authority to certify said records.

That attached hereto are the true and complete copies of all records pertaining to payments made to Michael P Milligan for the period of January 1995 through December 1999.

That all said records were prepared by the personnel of the Office of the Auditor-Controller/Treasurer/Tax Collector and are contained in the County's official system of record (Financial Accounting System -FAS).

I declare, under penalty of perjury, that the foregoing information is true and correct to the best of my knowledge.

Executed on this date, Monday, May 8, 2023, at San Bernardino, California.

Rhawnie Berg, APM

Deputy Chief, Disbursements Division

MAY 1 0 2023
SBCERA-Front Desk



Payments issued to Michael Milligan For the period of January 1995 through December 1999 As contained in San Bernardino County Financial Accounting System - FAS

	Year	Date	Warrant#	Amount	VEND NAME	
10	1995 N	lo payments for	und			
	1996 N	o payments for	und	9		
	1996	8/1/1996		606.25	MICHAEL MILLIGAN	
	1996	8/23/1996		1,200.00	MICHAEL MILLIGAN	
	1996	9/16/1996		1,200.00	MICHAEL MILLIGAN	
	1996	10/2/1996		1,400.00	MICHAEL MILLIGAN	
0	1996	10/24/1996		1,400.00	MICHAEL MILLIGAN	
	1996	11/14/1996		1,200.00	MICHAEL MILLIGAN	72
	1996	12/18/1996		1,800.00	MICHAEL MILLIGAN	
1	1997	1/9/1997		1,800.00	MICHAEL MILLIGAN	112
	1997	1/31/1997	'	1,200.00	MICHAEL MILLIGAN	ia.
	1997	3/4/1997		2,000.00	MICHAEL MILLIGAN	
3 '	1997	3/25/1997		2,000.00	MICHAEL MILLIGAN	
	1997	4/9/1997		1,200.00	MICHAEL MILLIGAN	
	1997	5/13/1997		1,800.00	MICHAEL MILLIGAN	
17	1997	6/4/1997		1,800.00	MICHAEL MILLIGAN	
	1997	7/30/1997		1,800.00	MICHAEL MILLIGAN	
	1997	7/30/1997		2,200.00	MICHAEL MILLIGAN	
	1997	7/30/1997		1,000.00	MICHAEL MILLIGAN	
1 -	1997	8/28/1997		2,400.00	MICHAEL MILLIGAN	
ž T	1997	9/29/1997		2,800.00	MICHAEL MILLIGAN	3
	1997	11/10/1997		2,400.00	MICHAEL MILLIGAN	
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	1998	1/21/1998		3,000.00	MICHAEL MILLIGAN	
	1998	3/10/1998		2,200.00	MICHAEL MILLIGAN	28
	1998	3/10/1998		2,400.00	MICHAEL MILLIGAN	20
	1998	3/27/1998		2,400.00	MICHAEL MILLIGAN	
304	1998	5/7/1998		2,600.00	MICHAEL MILLIGAN	
	1998	9/24/1998		2,400.00	MICHAEL MILLIGAN	
9	1998	3/18/1999		2,400.00	MICHAEL MILLIGAN	
5	1998	7/2/1998		2,400.00	MICHAEL MILLIGAN	. *
	1998	7/2/1998		2,400.00	MICHAEL MILLIGAN	
	1998	7/2/1998		2,000.00	MICHAEL MILLIGAN	

1998		Warrant #	Amount	VEND NAME	2
1998	8/12/1998		1,600.00	MICHAEL MILLIGAN	-
1998	8/12/1998		2,375.00	MICHAEL MILLIGAN	
1998	8/25/1998		1,950.00	MICHAEL MILLIGAN	2
1998	9/1/1998		Fr. 31 - 11		
1998	10/22/1998		2,400.00	MICHAEL MILLIGAN	ŧ
1998	11/18/1998		2,600.00	MICHAEL MILLIGAN	
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